

Judges' Retirement System of Illinois

Mission Statement:

To establish an efficient method of permitting retirement, without hardship or prejudice, of judges who are aged or otherwise incapacitated, by enabling them to accumulate reserves for themselves and their dependents for old age, disability, death and termination of employment.

Fiscal Year 1995 Highlights

912	Total Membership
875	Active Contributing Members
\$214,104,027	Net Assets Available for Benefits
	Contributions:
\$8,942,657	Employee
\$11,151,577	Employer
\$16,000,529	Investment Income
14.0%	Investment Return
	Benefit Recipients:
415	Retirement Annuities
273	Survivors' Annuities
\$29,177,626	Benefits Paid
\$523,685,631	Accrued Actuarial Liability
\$309,581,604	Unfunded Actuarial Liability
40.9%	Funded Ratio

JUDGES' RETIREMENT SYSTEM OF ILLINOIS

COMPREHENSIVE ANNUAL FINANCIAL REPORT

**FOR THE FISCAL YEAR ENDED
JUNE 30, 1995**

**JUDGES'
RETIREMENT SYSTEM
OF ILLINOIS**

2101 South Veterans Parkway
P.O. Box 19255
Springfield, Illinois 62794 - 9255

Prepared by the
Accounting Division

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INTRODUCTORY SECTION



STATE
RETIREMENT
SYSTEMS

- State Employees' Retirement System of Illinois
- General Assembly Retirement System
- Judges' Retirement System of Illinois

2101 South Veterans Parkway, P.O. Box 19255, Springfield, IL 62794-9255

November 30, 1995

The Board of Trustees and Members
Judges' Retirement System of Illinois
Springfield, IL 62794

Dear Board of Trustees and Members:

The comprehensive annual financial report of the Judges' Retirement System of Illinois (System) as of and for the fiscal year ended June 30, 1995 is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the System. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the System. All disclosures necessary to enable the reader to gain an understanding of the System's financial activities have been included.

The report consists of six sections:

1. An Introductory Section which contains this letter of transmittal and the identification of the administrative organization;
2. The Financial Section which contains the report of the independent public accountants, the financial statements of the System, and the supplementary financial information;
3. The Actuarial Section which contains the report of the Actuary as well as the summary of major actuarial assumptions and certain tables;
4. The Investment Section which contains a summary of the System's investment management approach and selected summary tables, including investment performance;
5. The Statistical Section which contains significant statistical data; and
6. A summary of the System's plan provisions and current legislative changes.

Generally accepted accounting principles require that the financial reporting entity include (1) the primary government (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based on the criteria of the Governmental Accounting Standards Board Statement No. 14, there are no other state agencies, boards or commissions, or other organizations required to be combined with the System, however, the System is considered to be part of the State of Illinois financial reporting entity, and is to be combined and included in the State of Illinois' comprehensive annual financial report.

Although the Judges' Retirement System, State Employees' Retirement System and General Assembly Retirement System share a common administration, they are separate entities for legal and financial reporting purposes. Therefore, the financial statements of the Judges' Retirement System do not include balance sheet information nor the results of operations of the State Employees' Retirement System or General Assembly Retirement System.

PLAN HISTORY AND SERVICES PROVIDED

The Judges' Retirement System of Illinois (System) was established as a public employee retirement system (PERS) by state statute on July 1, 1941. The mission of the System as prescribed by state statute is to "establish an efficient method of permitting retirement, without hardship or prejudice, of judges who are aged or otherwise incapacitated, by enabling them to accumulate reserves for themselves and their dependents for old age, disability, death, and termination of employment."

Responsibility for operation of the System and the direction of its policies is vested in a Board of Trustees consisting of five members. The administration of the detailed affairs of the System is the responsibility of the Executive Secretary who is appointed by the Board of Trustees. Administrative policies and procedures are designed to ensure an accurate accounting of funds of the System and prompt payment of claims for benefits within the applicable state statute.

REVENUES

Collections of employer and participant retirement contributions, as well as income from investments, provide the reserves necessary to finance retirement benefits. These income sources totaled \$36.095 million during the fiscal year ending June 30, 1995, which is approximately the same amount of revenue reported for fiscal year 1994, shown as follows:

	1995	1994	Increase/(Decrease)	
	(Millions)	(Millions)	(Millions)	(Percentage)
Contributions:				
Participants	\$ 8.943	\$ 7.822	\$ 1.121	14.3%
Employer	11.151	10.766	0.385	3.6%
Investments	16.001	17.425	(1.424)	(8.2)%
Total Revenue	<u>\$ 36.095</u>	<u>\$ 36.013</u>	<u>\$ 0.082</u>	<u>0.2%</u>

The increase in participant contributions resulted from several participants electing to transfer service credits from reciprocating retirement systems during fiscal year 1995. Employer contributions increased \$.385 million primarily as a result of contributions transferred from reciprocating retirement systems. The decrease in total investment income of \$1.424 million was primarily due to a decrease in the net realized gains on sale of investments.

EXPENSES

The primary expense of a retirement system relates to the purpose for which it is created; namely the payment of benefits. These payments, together with the expense to administer the plan, constitute the total expenses of the System. Expenses of the System for fiscal year 1995 and 1994 are shown below for comparison purposes.

	1995	1994	Increase/(Decrease)	
	(Millions)	(Millions)	(Millions)	(Percentage)
Benefits:				
Retirement annuities	\$ 22.702	\$ 21.206	\$ 1.496	7.1%
Survivors' annuities	6.476	6.029	.447	7.4%
Total Benefits Expenses	<u>\$ 29.178</u>	<u>\$ 27.235</u>	<u>\$ 1.943</u>	<u>7.1%</u>
Refunds	.348	.333	.015	4.5%
Administrative expenses	.302	.288	.014	4.9%
Total Expenses	<u>\$ 29.828</u>	<u>\$ 27.856</u>	<u>\$ 1.972</u>	<u>7.1%</u>

The increase in benefit payments resulted primarily from (1) a growth in the number of benefits paid, (2) an increase in the average benefit payment amount, and (3) post retirement annuity increases granted each January 1.

LETTER OF TRANSMITTAL

INVESTMENTS

The System's investments are managed by the Illinois State Board of Investment (ISBI) pursuant to Chapter 40, Article 5/22A of the Illinois Compiled Statutes. For the fiscal year ended June 30, 1995, the total investment return on the market value of assets managed by the ISBI was 14.0% compared to 4.0% during the fiscal year ended June 30, 1994.

Total fiscal year 1995 investment income of \$16.001 million represents a decrease of \$1.424 million (8.2%) over the fiscal year 1994 level of \$17.425 million. The System's total investments revenue for fiscal year 1995 and 1994 is shown below for comparison purposes.

	1995 (Millions)	1994 (Millions)	Increase/(Decrease)	
			(Millions)	(Percentage)
Net investments income	\$ 10.786	\$ 10.054	\$.732	7.3%
Net realized gain on sale of investments	4.927	7.204	(2.277)	(31.6)%
Interest earned on cash balances	.288	.167	.121	72.5%
Total Investments revenue	<u>\$ 16.001</u>	<u>\$ 17.425</u>	<u>\$(1.424)</u>	<u>(8.2)%</u>

For the fiscal year ended June 30, 1995, income from investments represents 44.3% of total fund revenue.

A detailed discussion of investment performance and strategies are provided in the Investment Section of this report.

FUNDING AND RESERVES

Funding is the process of specifically allocating monies for current and future use. Proper funding includes an actuarial review of the fund balances to ensure that funds will be available for current and future benefit payments.

The actuarial determined liability of the System at June 30, 1995, amounted to \$523.7 million. The fund balances for participant contributions and future operations amounted to \$214.1 million as of the same date. The amount by which the actuarial determined liability exceeds the fund balances is called the "unfunded present value of credited projected benefits." The unfunded present value of credited projected benefits amounts to \$309.6 million and reflects the continuing state policy of appropriating funds at amounts less than the actuarially determined contribution requirement. A detailed discussion of funding is provided in the Actuarial Section of this report.

ECONOMIC CONDITION AND OUTLOOK

Financing the retirement benefits that are being earned is one of the most important issues facing the Judges' Retirement System. Over the years, a number of individuals and organizations have stressed the need for sound funding of the state's retirement systems including the Judges' Retirement System. Although previous attempts have been made at providing an adequate funding level to the System, none have been very successful since the State of Illinois, as well as many other units of state and local government across the nation, are experiencing times of limited revenue growth and increased demands for more government services.

In August, 1994, Governor Edgar signed Senate Bill 533 into law as Public Act 88-0593. This funding legislation, which becomes effective on July 1, 1995, (i.e. fiscal year 1996), provides for a systematic 50 year funding plan with an ultimate goal to fund the cost of maintaining and administering the System at an actuarial funded ratio of 90%. In addition, the new funding plan provides for a 15 year phase-in period to allow the state to adapt to the increased financial commitment. Once the 15 year phase-in period is complete, the state's contribution will then remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved.

Most importantly, the new funding legislation also provides for the establishment of a continuing appropriation of the required employer contributions to the System. This will, in effect, remove the appropriation of these funds from the annual budgetary process. Although long-term in nature, we believe this legislation is an extremely positive step forward which will ensure the long-term financial integrity of the state's retirement systems including the Judges' Retirement System.

Besides the new funding plan, there were no other recent legislative changes having a significant impact on the funding of the System.

Assessing the financial status of any retirement system is a difficult task. The valuation of pension liabilities is a complex procedure requiring the application of actuarial techniques. It is not possible to provide a simple measure of the financial status of a retirement system because no universally accepted measure of the financial status presently exists. The passage of a new funding plan by the state's General Assembly should ensure that benefits, both those presently accrued and those that will be earned in the future, will continue to be provided for in a timely and consistent manner.

MAJOR INITIATIVES

During the past fiscal year, the System completed work on several major projects. Most significant was the offering of a new post-retirement program designed to assist annuitants and survivors to understand the benefits available to them plus assist them in the continued reassessment of the goals established prior to retirement. In addition, the participant handbook titled "Benefits- Your Rights and Responsibilities" was updated and mailed to the membership.

Projects for fiscal year 1996 include continuing to work towards the implementation of an automated benefit calculation system and the development of an expanded member statement to include the name(s) and amount(s) of service in other reciprocal system(s). Additionally, the System will continue to offer its increasingly popular field service program, including pre-retirement seminars, one-on-one counseling sessions, and post-retirement seminars.

ACCOUNTING SYSTEM AND INTERNAL CONTROL

This report has been prepared to conform with the principles of governmental accounting and reporting pronounced by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants. The accrual basis of accounting is used to record the assets, liabilities, revenues and expenses of the Judges' Retirement System. Revenues are recognized in the accounting period in which they are earned, without regard to the date of collection, and expenses are recorded when the corresponding liabilities are incurred, regardless of when payment is made. The Judges' Retirement System also uses the State of Illinois, Comptroller's Uniform Statewide Accounting System (CUSAS) as a basis for the preparation of the financial statements. In developing the System's accounting system, consideration is given to the adequacy of internal accounting controls. These controls are designed to provide reasonable assurance regarding the safekeeping of assets and the reliability of financial records. Constant effort is directed by the System at improving this level to assure the participants of a financially sound retirement system.

PROFESSIONAL SERVICES

Independent consultants are retained by the Board of Trustees to perform professional services that are essential to the effective and efficient operation of the System. Actuarial services are provided by Goldstein & Associates, Chicago, Illinois. Tax consulting services are provided by the accounting firm of KPMG Peat Marwick, Chicago, Illinois. The annual financial audit of the System was conducted by the accounting firm of McGladrey & Pullen, LLP under the direction of the Auditor General of the State of Illinois. In addition to the annual financial audit, a one year compliance audit was also performed by the auditors. The purpose of the compliance audit was to determine whether the Judges' Retirement System obligated, expended, received and used public funds of the state in accordance with the purpose for which such funds have been authorized by law. The System's investment function is managed by the Illinois State Board of Investment.

LETTER OF TRANSMITTAL

CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Judges' Retirement System of Illinois for its comprehensive annual financial report for the fiscal year ended June 30, 1994. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such financial report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The Judges' Retirement System of Illinois has received a Certificate of Achievement for the last six consecutive years (fiscal years ended June 30, 1989 through June 30, 1994). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

ADDITIONAL COMMENTS

July 17, 1995 marked the retirement of Justice Carl A. Lund. Justice Lund was appointed by the Illinois Supreme Court on September 30, 1980 to the System's Board of Trustees and served as Vice-Chairman from October, 1983 until October, 1984 when he was elected Chairman of the Board, a capacity in which he served for ten years.

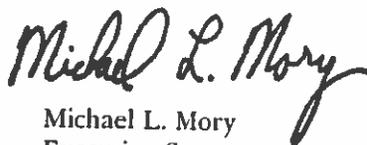
Justice Lund's retirement means the loss of not only a valuable jurist but a dedicated leader and personal friend of the Judges' Retirement System. His dedication to leadership is reflected in his efforts to provide prompt service and information to the membership and tireless endeavors to attain proper funding of the System, which was realized through the passage of funding legislation last year.

The System's Board of Trustees and staff would like to express their appreciation to Justice Lund for his leadership and devotion during his many years of service and wish him the very best in a well-earned retirement.

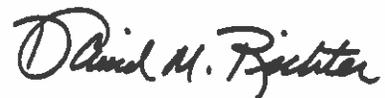
ACKNOWLEDGMENTS

The preparation of this report reflects the combined efforts of the System's staff under the direction of the Board of Trustees. It is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, and as a means for determining responsible stewardship for the assets contributed by the participants in the State of Illinois. On behalf of the Board of Trustees we would like to express our appreciation to the staff and professional consultants who worked so effectively to ensure the successful operation of the System.

Respectfully submitted,



Michael L. Mory
Executive Secretary



David M. Richter, CPA
Accounting Division

**JUDGES' RETIREMENT SYSTEM OF ILLINOIS
BOARD OF TRUSTEES**



**CHIEF JUSTICE
MICHAEL A. BILANDIC**
Chairman



**JUSTICE
CARL A. LUND**



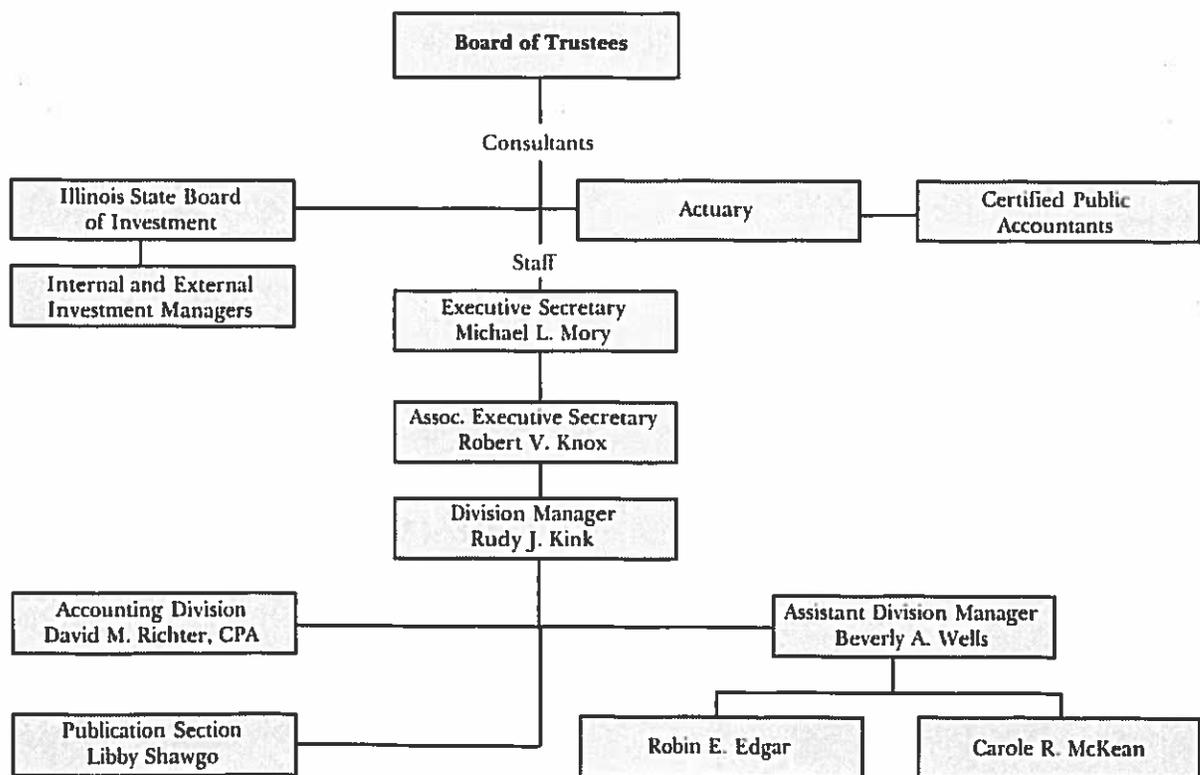
**JUSTICE
THOMAS E. HOFFMAN**



**JUSTICE
JOHN L. NICKELS**



HON. JUDY BAAR TOPINKA
State Treasurer



Certificate of Achievement for Excellence in Financial Reporting

Presented to

Judges' Retirement System of Illinois

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 1994

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

FINANCIAL SECTION


McGLADREY & PULLEN, LLP

Certified Public Accountants and Consultants

INDEPENDENT AUDITOR'S REPORT

To the Honorable William G. Holland
Auditor General, State of Illinois
Springfield, Illinois

Board of Trustees
Judges' Retirement System of Illinois
Springfield, Illinois

As Special Assistant Auditors for the Illinois Auditor General, we have audited the accompanying financial statements, as listed in the table of contents, of the Judges' Retirement System of Illinois as of and for the years ended June 30, 1995 and 1994. These financial statements are the responsibility of the System's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Judges' Retirement System of Illinois as of June 30, 1995 and 1994, and the results of its operations for the years then ended in conformity with generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued a report dated October 27, 1995 on our consideration of the Judges' Retirement System of Illinois internal control structure and a report dated October 27, 1995 on its compliance with laws and regulations.

Our audits were made for the purpose of forming an opinion on the basic financial statements as of and for the years ended June 30, 1995 and 1994, taken as a whole. The supplementary information, included on pages 24 through 26, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the financial statements taken as a whole.

McGladrey & Pullen, LLP

Springfield, Illinois
October 27, 1995

JUDGES' RETIREMENT SYSTEM OF ILLINOIS

Balance Sheets
June 30, 1995 and 1994

Assets	1995	1994
Cash	\$ 5,514,304	\$ 5,967,371
Receivables:		
Participants' contributions	\$ 89,180	\$ 130,794
Refundable annuities	19,067	27,611
Interest on cash balances	23,452	13,171
Due from General Assembly Retirement System	46,888	45,430
	<u>\$ 178,587</u>	<u>\$ 217,006</u>
Investments - held in the Illinois State Board of Investment Commingled Fund, at cost (Market value: 1995, \$243,816,001; 1994, \$222,424,849) (Note 3)	\$ 208,585,962	\$ 201,873,106
Equipment, net of accumulated depreciation (Note 8)	14,298	18,434
Total Assets	<u><u>\$ 214,293,151</u></u>	<u><u>\$ 208,075,917</u></u>
Liabilities and Fund Balance		
Liabilities		
Benefits payable	\$ 6,043	\$ 14,648
Refunds payable	62,505	129,950
Administrative expenses payable (Note 9)	46,456	41,118
Participants' deferred service credit accounts	74,120	53,183
Total Liabilities	<u>\$ 189,124</u>	<u>\$ 238,899</u>
Fund Balance		
Actuarial present value of credited projected benefits (Note 5)	\$ 523,685,631	\$ 479,129,504
Less unfunded present value of credited projected benefits representing an obligation of the State of Illinois	(309,581,604)	(271,292,486)
Total Fund Balance (Note 11)	<u>\$ 214,104,027</u>	<u>\$ 207,837,018</u>
Total Liabilities and Fund Balance	<u><u>\$ 214,293,151</u></u>	<u><u>\$ 208,075,917</u></u>
See accompanying notes to financial statements.		

JUDGES' RETIREMENT SYSTEM OF ILLINOIS

Statements of Revenue, Expenses and Changes in Fund Balance
Years ended June 30, 1995 and 1994

	1995	1994
Revenue:		
Contributions:		
Participants	\$ 8,942,657	\$ 7,822,346
Employer	<u>11,151,577</u>	<u>10,766,000</u>
Total Contributions revenue	<u>\$ 20,094,234</u>	<u>\$ 18,588,346</u>
Investments:		
Net investments income	\$ 10,785,719	\$ 10,053,759
Interest earned on cash balances	287,673	167,107
Net realized gain on sale of investments	<u>4,927,137</u>	<u>7,204,019</u>
Total Investments revenue	<u>\$ 16,000,529</u>	<u>\$ 17,424,885</u>
Total Revenue	<u>\$ 36,094,763</u>	<u>\$ 36,013,231</u>
Expenses:		
Benefits:		
Retirement annuities	\$ 22,701,599	\$ 21,206,102
Survivors' annuities	<u>6,476,027</u>	<u>6,028,777</u>
Total Benefits	<u>\$ 29,177,626</u>	<u>\$ 27,234,879</u>
Refunds	347,711	332,930
Administrative (Note 7)	<u>302,417</u>	<u>288,168</u>
Total Expenses	<u>\$ 29,827,754</u>	<u>\$ 27,855,977</u>
Excess of Revenue over Expenses	<u>\$ 6,267,009</u>	<u>\$ 8,157,254</u>
Fund Balance at beginning of year	<u>\$ 207,837,018</u>	<u>\$ 199,679,764</u>
Fund Balance at end of year	<u>\$ 214,104,027</u>	<u>\$ 207,837,018</u>

See accompanying notes to financial statements.

JUDGES' RETIREMENT SYSTEM OF ILLINOIS

**Notes to Financial Statements
June 30, 1995 and 1994**

(1) Reporting Entity

Generally accepted accounting principles require that the financial reporting entity include (1) the primary government (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The Judges' Retirement System of Illinois (System) is administered by a Board of Trustees consisting of five persons, which includes the State Treasurer, the Chief of the Supreme Court, ex officio, and three participating judges appointed by the Supreme Court.

Based on the criteria of the Governmental Accounting Standards Board Statement No. 14, there are no other state agencies, boards or commissions, or other organizations required to be combined with the System, however, the System is considered to be part of the State of Illinois financial reporting entity, and is to be combined and included in the State of Illinois' comprehensive annual financial report.

(2) Plan Description

The System is the administrator of a single-employer defined benefit public employee retirement system (PERS) established and administered by the State of Illinois to provide pension benefits for its participants.

At June 30, 1995 and 1994, the System membership consisted of:

	<u>1995</u>	<u>1994</u>
Retirees and beneficiaries		
currently receiving benefits:		
Retirement annuities	415	399
Survivors' annuities	<u>273</u>	<u>274</u>
	688	673
Inactive participants entitled		
to benefits but not yet		
receiving them	<u>37</u>	<u>41</u>
Total	<u>725</u>	<u>714</u>
Current Participants:		
Vested	606	567
Nonvested	<u>269</u>	<u>269</u>
Total	<u>875</u>	<u>836</u>

Operation of the System and the direction of its policies are the responsibility of the Board of Trustees of the System.

(a) Eligibility and Membership

The Judges' Retirement System covers Judges, Associate Judges and, under certain conditions, the Administrative Director of the Illinois courts. Participation by Judges, either appointed or elected, is mandatory unless the Judge files an election not to participate within 30 days of receipt of notice of this option.

(b) Contributions

In accordance with Chapter 40, Section 5/18-133 of the Illinois Compiled Statutes, participants contribute specified percentages of their salaries for retirement annuities, survivors' annuities and automatic annual increases. Contributions are excluded from gross income for Federal and State income tax purposes.

The total contribution rate is 11% if the participant elects to contribute for their spouse and dependents as shown below:

7.5%	Retirement annuity
2.5%	Survivors' annuity
1.0%	Automatic annual increases
<u>11.0%</u>	

The statutes governing the Judges' Retirement System provide for optional contributions by participants, with interest at prescribed rates, to retroactively establish service credits for periods of prior creditable service. The Board of Trustees has adopted the policy that interest payments by a participant, included in optional contributions to retroactively establish service credits, shall be considered an integral part of the participant's investment in annuity expectancies and, as such, shall be included as a part of any refund payable.

The payment of (1) the required State contributions, (2) all benefits granted under the System and (3) all expenses in connection with the administration and operation thereof are the obligations of the State to the extent specified in Chapter 40, Article 5/18 of the Illinois Compiled Statutes.

(c) Benefits

After 10 years of credited service, participants have vested rights to full retirement benefits beginning at age 60, or reduced retirement benefits beginning at age 55. Participants also have vested rights to full retirement benefits at age 62 upon completing 6 years of credited service or at age 55 upon completing 28 years of credited service. The Judges' Retirement System also provides annual automatic annuity increases for retirees and survivors, survivors' annuity benefits, temporary and/or total disability benefits and, under specified conditions, lump-sum death benefits.

The retirement annuity provided under the system is 3-1/2% for each of the first 10 years of service, plus 5% for each year of service in excess of 10, based upon the applicable final salary. The maximum retirement annuity is 85% of the applicable final salary. Annual automatic increases of 3% of the current amount of retirement annuity are provided.

Participants who terminate service and are not eligible for an immediate annuity may receive, upon application, a refund of their total contributions. Participants or annuitants who are no longer married are entitled to refunds of their contributions for survivors. Participants who are age 60 or over with at least 20 years of service or who are age 60 or over and entitled to receive the maximum rate of annuity by using service credited in another reciprocal system may elect to discontinue contributions and have their benefits "frozen" based upon the applicable salary in effect immediately prior to the effective date of such election. The election, once made, is irrevocable.

(3) Summary of Significant Accounting Policies and Plan Asset Matters

(a) Basis of Accounting

The financial transactions of the System are maintained and these financial statements have been prepared using the accrual basis of accounting and in conformity with generally accepted accounting principles. Participant and employer contributions are recognized as revenues in the period in which employee services are performed.

(b) Cash and Investments

The System retains all of its available cash in a commingled investment pool managed by the Treasurer of the State of Illinois (Treasurer). All deposits are fully collateralized by the Treasurer. "Available cash" is determined to be that amount which is required for the current operating expenditures of the System. The excess of available cash is transferred to the Illinois State Board of Investment (ISBI) for purposes of long-term investment for the System.

The System transfers money to the ISBI for investment in the ISBI Commingled Fund. This money is then allocated among various investment managers to pursue a specific investment strategy. All investment transactions are initiated by the investment managers (either internal or external). The transaction settlement information is then forwarded to the agent bank's trust department under a master custodial agreement. Custody of a majority of the actual physical securities is maintained at an agent of the agent bank's trust department using a book-entry system. The ISBI Board's master custodian is The Northern Trust Company. The agent of the master custodian is the Depository Trust Company.

Investments are managed by the ISBI pursuant to Chapter 40, Article 5/22A of the Illinois Compiled Statutes and are maintained in the ISBI Commingled Fund. Such investments are valued at the cost of the System's units of participation in the ISBI Commingled Fund. Units of the ISBI Commingled Fund are issued to the member systems on the last day of the month based on the unit net asset value calculated as of that date. Net investment income of the ISBI Commingled Fund is allocated to each of the member systems on the last day of the month on the basis of percentage of accumulated units owned by the respective systems. Management expenses are deducted monthly from income before distribution. Investment income is recognized when earned.

The investment authority of the ISBI is provided in Chapter 40, Article 5/22A of the Illinois Compiled Statutes. The ISBI investment authority includes investments in obligations of the U.S. Treasury and other agencies, notes secured by mortgages which are insured by the Federal Housing Commission, real estate, common and preferred stocks, convertible debt securities, deposits or certificates of deposit of federally insured institutions and options. Such investment authority requires that all opportunities be undertaken with care, skill, prudence and diligence given prevailing circumstances that a prudent person acting in like capacity and experience would undertake.

The System owns approximately 5.0% of the net investment assets of the ISBI Commingled Fund as of June 30, 1995.

ISBI investments, as categorized by ISBI are categorized to indicate the level of risk assumed by the ISBI Board at year end. Category I includes investments that are insured or registered or the securities are held by the master custodian in the ISBI Board's name. Category II includes investments that are uninsured and unregistered with the securities held by the counter-party's agent in the ISBI Board's name. Category III includes investments that are uninsured and unregistered with the securities held by the counter-party but not in the ISBI Board's name. Investments in pools managed by other governmental agencies, in general, are to be disclosed but not categorized because they are not evidenced by securities that exist in physical or book entry form.

At June 30, 1995, the ISBI Board's investments were categorized as follows:

	Market Value	Category I	Non Categorized
U.S. Government & Agency Obligations	\$ 415,308,202	\$ 415,308,202	\$
Foreign Obligations	28,386,547	28,386,547	
Corporate Obligations	803,749,741	803,749,741	
Convertible Bonds	22,463,690	21,518,623	945,067
Common Stock & Equity Funds	1,710,709,090	1,452,941,562	257,767,528
Convertible Preferred Stock	14,951,679	14,951,679	
Preferred Stock	12,162,908	12,162,908	
Foreign Equity Securities	392,566,681	340,745,152	51,821,529
Real Estate Funds	249,380,027		249,380,027
Nonmarketable Securities	223,541,441		223,541,441
Money Market Instruments	244,868,530	85,657,466	159,211,064
Forward Foreign Exchange Contracts	720,404	720,404	
Loaned Securities	593,757,823		593,757,823
Total Investments	<u>\$4,712,566,763</u>	<u>\$3,176,142,284</u>	<u>\$1,536,424,479</u>

The ISBI Board participates in a securities lending program whereby securities are loaned to brokers and, in return, the ISBI Board receives collateral of amounts slightly in excess of the market value of securities loaned. Collateral consists solely of cash, letters of credit, commercial paper and government securities. As of June 30, 1995 and 1994, the ISBI Board had outstanding loaned investment securities having a market value of approximately \$593,757,823 and \$615,899,376, respectively, against which it had received collateral of approximately \$610,008,509 and \$636,696,687, respectively.

(c) Actuarial Experience Review

In accordance with Illinois Compiled Statutes, an actuarial experience review is to be performed at least once every five years to determine the adequacy of actuarial assumptions regarding the mortality, retirement, employment, turnover, interest and earnable compensation of the participants and beneficiaries of the System. An experience review was performed as of June 30, 1992.

(d) Administrative Expenses

Administrative expenses common to the Judges' Retirement System and the General Assembly Retirement System are borne 60% by the Judges' Retirement System and 40% by the General Assembly Retirement System. Invoices/vouchers covering common expenses incurred are paid by the Judges' Retirement System and 40% thereof is allocated to and reimbursed by the General Assembly Retirement System. Administrative expenses allocated to and reimbursed by the General Assembly Retirement System were \$167,928 and \$158,367 for the years ended June 30, 1995 and 1994, respectively.

(4) Funding Status and Progress

The amount shown below as "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of participant service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users assess the Judges' Retirement System funding status on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits

when due, and make comparisons among PERS. The measure is the same as the actuarial funding method used to determine contributions to the System Trust Fund discussed in Note 5.

The pension benefit obligation was determined as part of an actuarial valuation as of June 30, 1995. Significant actuarial assumptions used include (a) rates of return on the investment of present and future assets of 8.0% per year (consisting of an inflation component of 4.5% per year and a real rate of return component of 3.5% per year), compounded annually, (b) projected salary increase of 6% per year (consisting of a general increase component of 5% per year, 4.5% of which is attributable to inflation, and a seniority/merit component of 1% per year), compounded annually, (c) mortality rates based upon the UP 1984 Mortality Table, (d) assumed age at retirement ranging from 55 to 75, based upon recent history with the System, (e) 75% of participants are assumed to be married, (f) the age of the spouse is assumed to be 4 years younger than the age of the participant, and (g) the rate of turnover without vested benefits assumes a high scale at younger age levels, becoming progressively lower as age advances.

At June 30, 1995 and 1994, the unfunded pension benefit obligation was \$309,581,604 and \$271,292,486 as follows:

	1995	1994
Pension benefit obligation:		
Retirees & beneficiaries currently receiving benefits	\$ 279,270,677	\$ 256,978,525
Inactive participants not yet receiving benefits	10,336,847	13,605,808
Current Participants:		
Accumulated participant contributions	69,049,571	64,576,037
Employer-financed vested	96,997,859	83,477,383
Employer-financed nonvested	68,030,677	60,491,751
Total Pension benefit obligation	<u>\$ 523,685,631</u>	<u>\$ 479,129,504</u>
Net assets available for benefits, at cost		
(market value at June 30, 1995 \$249,334,066;		
June 30, 1994 \$228,388,761)	214,104,027	207,837,018
Unfunded pension benefit obligation	<u>\$ 309,581,604</u>	<u>\$ 271,292,486</u>

There were no benefit changes enacted during fiscal years 1995 or 1994 having a significant impact on the actuarial present value of credited projected benefits and the related unfunded actuarial liability.

(5) Contributions Required and Contributions Made

Public Act 86-0273, which was signed into law on August 23, 1989, enacted a funding policy under which, starting with fiscal year 1990, the employer contributions made by the State of Illinois were to be increased incrementally over a seven year period so that by fiscal year 1996, the minimum state employer contribution would be an amount that, when added to other sources of employer contributions, is sufficient to meet the normal cost and amortize the unfunded actuarial liability over forty years as a level percent of payroll as determined under the projected unit credit actuarial cost method.

For each fiscal year, the System's actuary performs an actuarial valuation and computes actuarially determined contribution requirements for the System, using the projected unit credit actuarial cost method. The same actuarial assumptions were used to determine the contribution requirements as are used to compute the pension benefit obligation discussed in Note 4. For fiscal years prior to 1990, the required employer contributions were computed in accordance with the Board of Trustee's approved funding policy of normal cost plus interest on the unfunded actuarial liability. For fiscal years after 1989, required employer contributions have been actuarially determined in accordance with the funding policy legislated by Public Act 86-0273. The state, however, has never funded the System in accordance with the funding policy established by law.

It has been interpreted that the laws of the State of Illinois regarding state finance provide for the Governor and the state legislature to have specific authority to reduce or increase monies appropriated for the employer share of retirement contributions regardless of the amount certified by the Board of Trustees.

FINANCIAL STATEMENTS

The total amount of actuarially determined contributions required for the fiscal year ended June 30, 1995 amounted to \$25,652,000 and consisted of (a) \$19,710,000 normal cost and (b) \$5,942,000 amortization of the unfunded actuarial accrued liability. Contributions totaling \$20,094,234 (\$11,151,577 employer and \$8,942,657 employee) were made during fiscal year 1995 and consisted of (a) \$19,710,000 normal cost and (b) \$384,234 amortization of the unfunded actuarial liability.

A comparison of the actuarially determined funding requirement for the fiscal year ended June 30, 1995, versus the actual funding shows that the state's employer contributions were not made in accordance with the actuarially determined employer contribution requirements for the fiscal year.

	Pension Contributions			Received
	Normal Cost	Required Amortization of Unfunded Liability	Total	
Participants	\$ 8,285,000	\$ -	\$ 8,285,000	\$ 8,942,657
Percent of Pay	11.00%	-	11.00%	11.87%
Employer:				
State of Illinois	11,425,000	5,942,000	17,367,000	10,806,000
Percent of Pay	15.17%	7.89%	23.06%	14.35%
Other Sources	-	-	-	345,577
Percent of Pay	-	-	-	.46%
Total	\$ 19,710,000	\$ 5,942,000	\$ 25,652,000	\$ 20,094,234
Percent of Pay	26.17%	7.89%	34.06%	26.68%
Participant Payroll	\$ 75,314,000			

In August 1994, Governor Edgar signed Senate Bill 533 into law as Public Act 88-0593. This funding legislation, which becomes effective on July 1, 1995, provides for a systematic 50 year funding plan with an ultimate goal to fund the cost of maintaining and administering the System at an actuarial funded ratio of 90%. In addition, the new funding plan provides for a 15 year phase-in period to allow the state to adapt to the increased financial commitment. Once the 15 year phase-in period is complete, the state's contribution will then remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved.

(6) Historical Trend Information

Historical trend information designed to provide information about the System's progress made in accumulating sufficient assets to pay benefits when due is presented on pages 24 - 25.

(7) Administrative Expenses

A summary of the administrative expenses for the Judges' Retirement System for fiscal years 1995 and 1994 is as follows:

	1995	1994
Personal services	\$ 163,348	\$ 158,382
Employee retirement contributions paid by employer	6,194	6,341
Employer retirement contributions	10,141	8,831
Social Security contributions	11,266	10,866
Group insurance	20,370	16,452
Contractual services	55,957	52,098
Travel	7,721	6,659
Printing	4,639	4,461
Commodities	451	432
Telecommunications	1,583	1,205
Electronic Data Processing	10,976	11,054
Depreciation	7,095	7,918
Other	2,676	3,469
Total	\$ 302,417	\$ 288,168

(8) Equipment

Fixed assets are capitalized at their cost at the time of acquisition. Depreciation is computed using the straight-line method over the estimated useful life of the asset. The estimated useful lives are as follows: (1) office furniture - 10 years, (2) equipment - 6 years, and (3) certain electronic data processing equipment - 3 years.

A summary of the changes in fixed assets for fiscal years 1995 and 1994 is as follows:

	Beginning Balance	1995		Ending Balance
		Additions	Deletions	
Equipment	\$ 41,545	\$ 3,141	\$ (348)	\$ 44,338
Accumulated Depreciation	(23,111)	(7,095)	166	(30,040)
Equipment, net	<u>\$ 18,434</u>	<u>\$ (3,954)</u>	<u>\$ (182)</u>	<u>\$ 14,298</u>
	Beginning Balance	1994		Ending Balance
		Additions	Deletions	
Equipment	\$ 41,258	\$ 287	\$ -	\$ 41,545
Accumulated Depreciation	(15,193)	(7,918)	-	(23,111)
Equipment, net	<u>\$ 26,065</u>	<u>\$ (7,631)</u>	<u>\$ -</u>	<u>\$ 18,434</u>

(9) Accrued Compensated Absences

Employees of the Judges' Retirement System are entitled to receive compensation for all accrued but unused vacation time and one-half of all unused sick leave earned after January 1, 1984 upon termination of employment. These accrued compensated absences as of June 30, 1995 and 1994 total \$26,437 and \$23,916, respectively and are included as administrative expenses payable.

(10) Pension Disclosure

All of the System's full-time employees who are not eligible for another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS). The SERS is a single-employer defined benefit public employee retirement system (PERS) in which state agencies, including the System, participate on a cost-sharing basis.

A summary of SERS benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established, is included as an integral part of the SERS Comprehensive Annual Financial Report (CAFR). Also included is a discussion of employer and employee obligations to contribute, the authority under which those obligations are established, as well as an explanation of the pension benefit obligation. The amount shown below as "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits.

The pension benefit obligation at June 30, 1995 and June 30, 1994 for the SERS as a whole, determined through an actuarial valuation at that date was \$6.988 billion and \$6.502 billion, respectively. The SERS net assets available for benefits on these respective dates (valued at cost) were \$3.923 billion and \$3.722 billion, leaving unfunded pension benefit obligations of \$3.065 billion and \$2.780 billion. The System's FY1995 and FY1994 contribution requirement represented .006% and .006%, respectively of total contributions required of all state agency/department employers participating in the SERS.

Ten-year historical trend information designed to provide information about the SERS progress made in accumulating sufficient assets to pay benefits when due is presented in its separately issued CAFR for the year ended June 30, 1995.

Pertinent financial information relating to the System's participation in SERS is summarized as follows:

The System's covered payrolls for FY1995 and FY1994 were \$163.3 thousand and \$158.4 thousand and the payrolls for all System employees were \$163.3 thousand and \$158.4 thousand, respectively.

The System's (i.e., the employers') actuarially determined contribution requirements for FY1995 and FY1994 were \$10.1 thousand and \$8.8 thousand, respectively, or 6.2% and 5.6% of the System's covered payrolls. For FY 1995, the System's and employee contributions actually made were \$10.1 thousand and \$6.2 thousand, respectively, which represents 6.2% and 3.8%, respectively, of the current year covered payroll. For FY 1994, the System's and employee contributions actually made were \$8.8 thousand and \$6.3 thousand, respectively, which represents 5.6% and 4.0%, respectively, of the covered payroll.

In addition to providing pension benefits, the State Employees Group Insurance Act of 1971, as amended, requires that certain health, dental and life insurance benefits shall be provided by the State to annuitants who are former state employees. This includes annuitants of the System. Substantially all State employees including the System's employees may become eligible for post-employment benefits if they eventually become annuitants. Health and dental benefits include basic benefits for annuitants under the State's self-insurance plan and insurance contracts currently in force. Life insurance benefits are limited to five thousand dollars per annuitant age 60 and older.

Costs incurred for health, dental and life insurance for annuitants and their dependents were not separated from benefits provided to active employees and their dependents for the year ended June 30, 1995. However, post-employment costs for the state as a whole for all state agencies/departments for health, dental and life insurance for annuitants and their dependents are disclosed in the Illinois Comprehensive Annual Financial Report for the state. Cost information for retirees by individual state agency is not available. Payments are made on a "pay-as-you-go" basis. The System is not the administrator of any of the other post-employment benefits described above.

(11) Analysis of Changes in Fund Balances - Reserved

The funded statutory reserves of the Judges' Retirement System are composed of the following:

- (a) Reserve for Participants' Contributions - This reserve consists of participants' accumulated contributions for retirement annuities, survivors' annuities and automatic annual increases.
- (b) Reserve for Future Operations - This reserve is the balance remaining in the Judges' Retirement System from State of Illinois contributions and revenue from investments after consideration of charges for pay-outs by the Judges' Retirement System.

JUDGES' RETIREMENT SYSTEM OF ILLINOIS Statements of Changes in Fund Balances (Reserved) Years ended June 30, 1995 and 1994			
	Participants' Contributions	Future Operations	Total Fund Balance
Balance at June 30, 1993	\$ 69,139,981	\$130,539,783	\$ 199,679,764
Add (deduct):			
Excess (deficiency) of revenues over expenses	7,541,802	615,452	8,157,254
Reserve transfers:			
Accumulated contributions of participants who retired or died with eligible survivor during the year	(2,363,052)	2,363,052	-
Balance at June 30, 1994	\$ 74,318,731	\$133,518,287	\$ 207,837,018
Add (deduct):			
Excess (deficiency) of revenues over expenses	8,940,523	(2,673,514)	6,267,009
Reserve transfers:			
Accumulated contributions of participants who retired or died with eligible survivor during the year	(4,246,563)	4,246,563	-
Balance at June 30, 1995	<u>\$ 79,012,691</u>	<u>\$135,091,336</u>	<u>\$ 214,104,027</u>

(12) Future Reporting Requirements

In November, 1994, The Governmental Accounting Standards Board adopted Statement No. 25 (Statement) entitled "Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans". The Statement requires that the investments of defined benefit pension plans be reported at their fair (market) value rather than at cost, or amortized cost, as currently required. In addition, the Statement establishes new financial reporting standards which will result in format changes to the financial statements as well as the required supplementary information and may also affect the actuarially determined contribution requirements.

The requirements of the Statement are effective for periods beginning after June 15, 1996, (i.e. fiscal year ending June 30, 1997), with earlier implementation encouraged but not required. If comparative financial statements are presented, restatement of the prior year financial statements is required.

The System intends to adopt the Statement beginning with its fiscal year ending June 30, 1997.

REQUIRED SUPPLEMENTARY INFORMATION

Analysis of Funding Progress

Fiscal Year	(1) Net Assets Available for Benefits*	(2) Pension Benefit Obligation**	(3) Percentage Funded (1) ÷ (2)	(4) Unfunded Pension Benefit Obligation (2) - (1)	(5) Annual Covered Payroll	(6) Unfunded Pension Benefit Obligation as a % of Covered Payroll (4) ÷ (5)
1987	\$138,927,534	\$307,064,068	45.2%	\$168,136,534	\$59,266,115	283.7%
1988	146,534,436	335,307,458	43.7%	188,773,022	62,366,208	302.7%
1989	156,238,762	319,402,592	48.9%	163,163,830	63,478,721	257.0%
1990	166,984,434	366,116,393	45.6%	199,131,959	64,670,416	307.9%
1991	173,989,204	385,528,189	45.1%	211,538,985	66,294,898	319.1%
1992	187,627,388	423,758,708	44.3%	236,131,320	67,904,000	347.7%
1993	199,679,764	458,826,434	43.5%	259,146,670	69,610,000	372.3%
1994	207,837,018	479,129,504	43.4%	271,292,486	70,997,000	382.1%
1995	214,104,027	523,685,631	40.9%	309,581,604	75,314,000	411.1%

* At cost
** The pension benefit obligation information is not available for fiscal years prior to 1987.

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation, and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the pension benefit obligation provides one indication of the System's funding status on a going-concern basis. Analysis of this percentage over time indicates whether the System is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the public employees' retirement system (PERS). Trends in unfunded pension benefit obligation and annual covered payroll are both affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the System's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the PERS.

Revenues by Source and Expenses by Type

Revenues by Source						
FY Ended June 30	Participants' Contributions	Employer Contributions			Income from Investments	Total
		State of Illinois	Other Sources	Total		
1986	\$ 5,983,871	\$ 9,345,100	\$ -	\$ 9,345,100	\$ 15,225,759	\$ 30,554,730
1987	6,248,636	9,832,000	-	9,832,000	14,240,835	30,321,471
1988	6,885,514	9,137,000	-	9,137,000	9,666,884	25,689,398
1989	6,909,017	9,918,700	-	9,918,700	12,245,936	29,073,653
1990	7,142,961	10,657,400	28,620	10,686,020	13,206,382	31,035,363
1991	7,154,549	10,657,400	-	10,657,400	10,784,883	28,596,832
1992	7,371,637	10,052,100	-	10,052,100	19,721,910	37,145,647
1993	9,377,428	11,099,030	-	11,099,030	17,528,393	38,004,851
1994	7,822,346	10,766,000	-	10,766,000	17,424,885	36,013,231
1995	8,942,657	10,806,000	345,577	11,151,577	16,000,529	36,094,763

Expenses by Type				
FY Ended June 30	Benefits	Refunds	Admin. Expenses	Total
1987	15,376,535	283,090	153,973	15,813,598
1988	17,382,718	551,268	148,510	18,082,496
1989	18,776,253	421,138	171,936	19,369,327
1990	19,827,453	275,233	187,005	20,289,691
1991	21,148,512	226,702	216,848	21,592,062
1992	22,995,915	280,106	231,442	23,507,463
1993	25,241,058	408,113	303,304	25,952,475
1994	27,234,879	332,930	288,168	27,855,977
1995	29,177,626	347,711	302,417	29,827,754

Analysis of Employer Contributions - Fiscal Year 1988 through 1995

Fiscal Year (A)	(1) Covered Payroll	(2) State of Illinois Employer Contributions Required (B)	(3) State of Illinois Employer Contributions Required as a % of Covered Payroll (2) ÷ (1)	(4) State of Illinois Employer Contributions Received	(5) State of Illinois Employer Contributions Received as a % of Covered Payroll (4) ÷ (1)	(6) Contributions Required in Excess of Contributions Received (2) - (4)
1988	\$ 62,366,208	\$ 20,182,837	32.4%	\$ 9,137,000	14.7%	\$ 11,045,837
1989	63,478,721	21,990,938	34.6%	9,918,700	15.6%	12,072,238
1990	64,670,416	14,329,107	22.2%	10,657,400	16.5%	3,671,707
1991	66,294,898	12,357,369	18.6%	10,657,400	16.1%	1,699,969
1992	67,904,000	13,160,000	19.4%	10,052,100	14.8%	3,107,900
1993	69,610,000	12,808,000	18.4%	11,099,030	15.9%	1,708,970
1994	70,997,000	14,924,000	21.0%	10,766,000	15.2%	4,158,000
1995	75,314,000	17,367,000	23.1%	10,806,000	14.3%	6,561,000

(A) = Prior to fiscal year 1988, the Actuary did not determine an "Employer Contribution Required" amount.

(B) = For fiscal year 1988 and 1989, the State of Illinois required employer contributions were computed in accordance with the Board of Trustee's approved funding policy of normal cost plus interest on the unfunded actuarial liability. For fiscal years after 1989, required employer contributions have been computed in accordance with Public Act 86-0273 which was signed into law on August 23, 1989. Public Act 86-0273 enacted a funding plan under which, starting with fiscal year 1990, the state's contribution shall be increased incrementally over a seven year period so that by fiscal year 1996, the minimum state contribution shall be an amount that is sufficient to meet the normal cost and amortize the unfunded actuarial liability over forty years as a level percent of payroll as determined under the projected unit credit actuarial cost method.

Schedule of Employer Contributions as a Percentage of Covered Payroll

Fiscal Year	Covered Payroll	State of Illinois Employer Contributions Received	State of Illinois Employer Contributions Received as a % of Covered Payroll
1986	\$54,461,000	\$ 9,345,100	17.2%
1987	59,266,115	9,832,000	16.6%
1988	62,366,208	9,137,000	14.7%
1989	63,478,721	9,918,700	15.6%
1990	64,670,416	10,657,400	16.5%
1991	66,294,898	10,657,400	16.1%
1992	67,904,000	10,052,100	14.8%
1993	69,610,000	11,099,030	15.9%
1994	70,997,000	10,766,000	15.2%
1995	75,314,000	10,806,000	14.3%

SUMMARY OF REVENUES BY SOURCE
Years Ended June 30, 1995 and 1994

	<u>1995</u>	<u>1994</u>
Contributions:		
Participants	\$ 8,942,657	\$ 7,822,346
Employer:		
General Revenue Fund	\$ 9,815,300	\$ 9,815,300
State Pension Fund	990,700	950,700
Received from reciprocating systems	267,909	-
Paid by participants	77,668	-
Total employer contributions	<u>\$ 11,151,577</u>	<u>\$ 10,766,000</u>
Total contributions revenue	<u>\$ 20,094,234</u>	<u>\$ 18,588,346</u>
Investments:		
Net investments income	\$ 10,785,719	\$ 10,053,759
Interest earned on cash balances	287,673	167,107
Net realized gain on sale of investments	4,927,137	7,204,019
Total investments revenue	<u>\$ 16,000,529</u>	<u>\$ 17,424,885</u>
Total Revenue	<u>\$ 36,094,763</u>	<u>\$ 36,013,231</u>

SUMMARY SCHEDULE OF CASH RECEIPTS AND DISBURSEMENTS
Years Ended June 30, 1995 and 1994

	<u>1995</u>	<u>1994</u>
Cash balance, beginning of year	\$ 5,967,371	\$ 3,449,194
Receipts:		
Participant contributions	\$ 9,065,971	\$ 7,866,402
Employer contributions:		
General Revenue Fund	9,815,300	12,269,125
State Pension Fund	990,700	950,700
Received from reciprocating systems	267,909	-
Paid by participants	77,668	-
Interest income on cash balances	277,392	164,541
Reimbursements from General Assembly		
Retirement System	166,495	167,436
Participants' deferred service credit payments	38,235	33,340
Cancellation of annuities	51,720	56,965
Transfers from Illinois State Board of Investment	9,000,000	9,000,000
Miscellaneous	-	39
Total cash receipts	<u>\$ 29,751,390</u>	<u>\$ 30,508,548</u>
Disbursements:		
Benefit payments:		
Retirement annuities	\$ 22,756,165	\$ 21,255,475
Survivors' annuities	6,488,979	6,040,317
Refunds	498,418	265,230
Administrative expenses	460,895	429,349
Total cash disbursements	<u>\$ 30,204,457</u>	<u>\$ 27,990,371</u>
Cash balance, end of year	<u>\$ 5,514,304</u>	<u>\$ 5,967,371</u>

ACTUARIAL SECTION

GOLDSTEIN & ASSOCIATES
Consulting Actuaries

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 PHONE (312) 726-5877 FAX (312) 726-4323

October 13, 1995

Board of Trustees and Executive Secretary
 Judges' Retirement System of Illinois
 2101 South Veterans Parkway
 P.O. Box 19255
 Springfield, Illinois 62794

ACTUARIAL CERTIFICATION

I have completed the annual actuarial valuation of the Judges' Retirement System of Illinois as of June 30, 1995. The purpose of the valuation was to determine the financial condition and funding requirements of the retirement system.

Since the last actuarial valuation, there have been no changes in the benefit provisions of the system.

Pursuant to the law governing the system, the actuary shall investigate the experience of the system at least once every five years and recommend, as a result of such investigation, the actuarial assumptions to be adopted. As the actuary, I performed such an experience analysis for the five-year period 1987-1992. Based on this experience analysis, I recommended actuarial assumptions which were adopted by the system's board effective June 30, 1992 and which were used for the current valuation. I believe that, in the aggregate, the current actuarial assumptions relate reasonably to the past and anticipated experience of the system.

Senate Bill 533, which was signed into law on August 22, 1994 as Public Act 88-0593, enacted a new funding plan for the system. The financing objective under this plan is to have the required State contributions sufficient to bring the total assets of the system up to 90% of the total actuarial liabilities by the end of fiscal year 2045. For fiscal years 2011 through 2045, the required State contributions are to be a level percentage of payroll. For fiscal years 1996 through 2010, the State contribution shall be increased as a percentage of the applicable payroll in equal annual increments so that by fiscal year 2011, the State is contributing at the required rate.

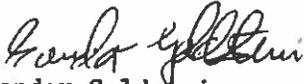
GOLDSTEIN & ASSOCIATES*Consulting Actuaries*

Based on the June 30, 1995 actuarial valuation, I have determined the required State contribution under this funding plan for fiscal year 1997. I have also estimated the required State contributions for future years.

The asset values used for the valuation were based on the audited asset information reported by the system. For purposes of the valuation, the book value of the assets of the system (assets valued at cost), less the amount of liabilities, was used. The actuarial liabilities have been valued on the basis of membership data which is supplied by the administrative staff of the system and verified by the system's auditors. I have made additional tests to ensure its accuracy.

In my opinion, the following schedule of valuation results fairly presents the financial condition of the Judges' Retirement System of Illinois as of June 30, 1995. The contribution rates determined are in compliance with the provisions of the funding plan enacted under Public Act 88-0593.

Respectfully submitted,



Sandor Goldstein
Fellow of the Society of Actuaries
Enrolled Actuary No. 93-3402

INTRODUCTION

Annually, the System's actuarial consultants perform a valuation of the liabilities and reserves of the System in order to make a determination of the amount of contributions required from the state. These results are then certified to the Board.

The Board, in turn, has the duty of certifying an employer contribution amount, required to be paid to the System by the state during the succeeding fiscal year. The employers' contribution amount, together with participants' contributions, income from investments and any other income received by the System, shall be sufficient to meet the cost of maintaining and administering the System on a funded basis in accordance with actuarial requirements, pursuant to Chapter 40, Section 5/18-131 of the Illinois Compiled Statutes.

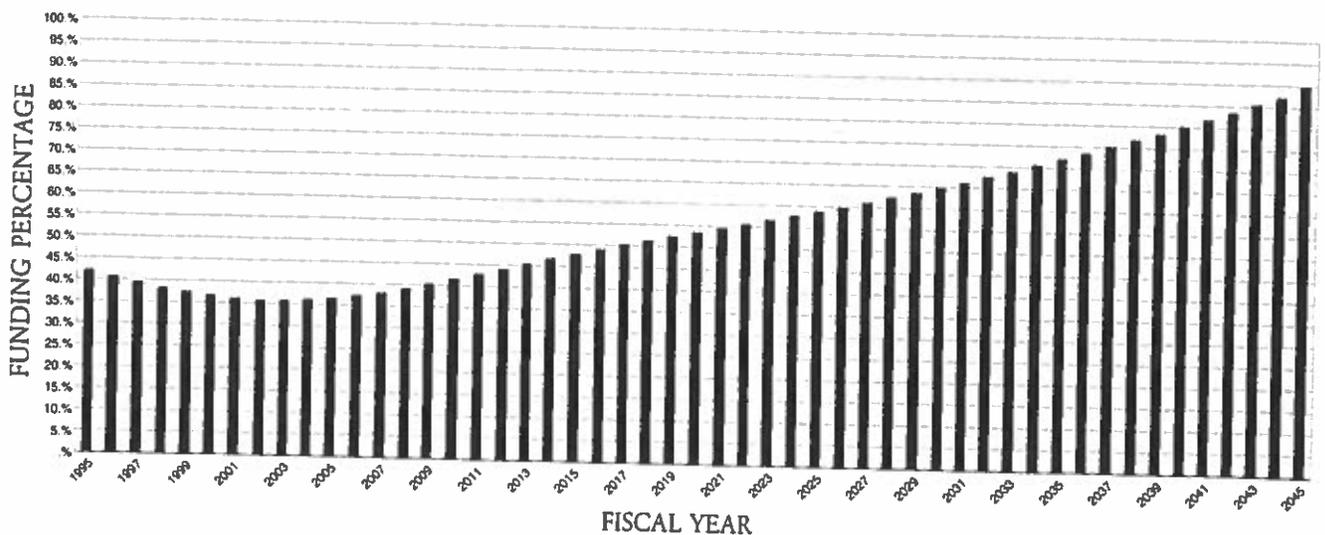
Based upon the state's actual funding method, the System, in recent years, has not received the minimum actuarially determined employer contribution amount.

In August 1994, Governor Edgar signed Senate Bill 533 into law as Public Act 88-0593. This funding legislation, which becomes effective on July 1, 1995, provides for a systematic 50 year funding plan with an ultimate goal to fund the cost of maintaining and administering the System at an actuarial funded ratio of 90%. In addition, the new funding plan provides for a 15 year phase-in period to allow the state to adapt to the increased financial commitment. Once the 15 year phase-in period is complete, the state's contribution will then remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved.

Most importantly, the new funding legislation also provides for the establishment of a continuing appropriation of the required employer contributions to the System. This will, in effect, remove the appropriation of these funds from the annual budgetary process.

Although long-term in nature, we believe that this legislation is an extremely positive step forward which will ensure the long-term financial integrity of the state's retirement systems including the Judges' Retirement System.

The System's actuary has projected valuation results for a 50 year period commencing with fiscal year 1996. The projection was based on the results of the June 30, 1995 actuarial valuation and the same actuarial assumptions as were used for the valuation. The required employer contributions to the System were calculated in accordance with the contribution requirements in the funding plan established under Public Act 88-0593. Displayed below is a graph of the System's projected funded status over the next 50 years which shows the 90% funding level being achieved in fiscal year 2045.



ACTUARIAL COST METHOD AND SUMMARY OF MAJOR ACTUARIAL ASSUMPTIONS

The System utilizes the projected unit credit actuarial cost method. Under this method, the actuarial liability is the actuarial present value or that portion of a participant's projected benefit that is attributable to service to date on the basis of future compensation projected to retirement. The normal cost represents the actuarial present value of the participant's projected benefit that is attributable to service in the current year, again based on future compensation projected to retirement. Actuarial gains and losses are recognized immediately in the unfunded actuarial liability of the System. However, for purposes of determining future employer contributions, the actuarial gains and losses are amortized over a 40 year period as a level percentage of payroll.

A description of the actuarial assumptions utilized for fiscal year 1995 and fiscal year 1994 follows:

Dates of Adoption: The Projected Unit Credit Normal Cost Method was adopted June 30, 1987; all other assumptions were adopted June 30, 1992.

Mortality Rates: The UP-1984 Mortality Table was used for the valuation.

Termination Rates: Termination rates based on the recent experience of the System were used. The following is a sample of the termination rates that were used:

<u>Age</u>	<u>Rate of Termination</u>	<u>Age</u>	<u>Rate of Termination</u>
30	.066	45	.005
35	.033	50	.003
40	.013	55	.000

Disability Rates: Disability rates based on the recent experience of the System as well as on published disability rate tables were used. The following is a sample of the disability rates that were used for the valuation:

<u>Age</u>	<u>Rate of Disability</u>	<u>Age</u>	<u>Rate of Disability</u>
30	.00057	45	.00115
35	.00064	50	.00170
40	.00083	55	.00000

Retirement Rates: Rates of retirement for each age from 55 to 75 based on the recent experience of the System were used. The following are samples of the rates of retirement that were used:

<u>Age</u>	<u>Rate of Retirement</u>	<u>Age</u>	<u>Rate of Retirement</u>
55	.051	70	.104
60	.127	75	1.000
65	.058		

The above retirement rates are equivalent to an average retirement age of approximately 66.

Salary Increase: A salary increase assumption of 6.0% per year (consisting of a general increase component of 5% per year, 4.5% of which is attributable to inflation, and a seniority/merit component of 1% per year), compounded annually, was used. In determining total covered payroll, the size of the active group is assumed to remain constant.

Interest Rate: An interest rate assumption of 8.0% per year (consisting of an inflation component of 4.5% per year and a real rate of return component of 3.5% per year), compounded annually, was used.

Marital Status: It was assumed that 75% of active participants will be married at the time of retirement.

Spouse's Age: The age of the spouse was assumed to be 4 years younger than the age of the participant.

VALUATION RESULTS

	<u>June 30, 1995</u>	<u>June 30, 1994</u>
Actuarial Liability (reserves):		
For Active Participants:		
Basic retirement annuity	\$ 142,987,748	\$ 126,984,621
Annual increase in retirement annuity	38,031,464	33,767,257
Pre-retirement survivors' annuity	31,467,512	28,106,207
Post-retirement survivors' annuity	18,929,600	17,192,766
Withdrawal benefits	1,166,671	1,114,128
Disability benefits	1,495,112	1,380,192
Total	<u>\$ 234,078,107</u>	<u>\$ 208,545,171</u>
For Participants Receiving Benefits:		
Retirement annuities	\$ 225,811,621	\$ 205,914,725
Survivor annuities	53,459,056	51,063,800
Total	<u>\$ 279,270,677</u>	<u>\$ 256,978,525</u>
For Inactive Participants	<u>\$ 10,336,847</u>	<u>\$ 13,605,808</u>
Total Actuarial Liability	<u>\$ 523,685,631</u>	<u>\$ 479,129,504</u>
Net Assets, Book Value (Cost)	<u>214,104,027</u>	<u>207,837,018</u>
Unfunded Actuarial Liability	<u>\$ 309,581,604</u>	<u>\$ 271,292,486</u>

SHORT-TERM SOLVENCY TEST

A short-term solvency test is one means of checking a system's progress under its funding program. In a short-term solvency test, the plan's present assets (primarily cash and investments) are compared with: 1) active and inactive participant contributions on deposit; 2) the liabilities for future benefits to present retired lives; and 3) the liabilities for service already rendered by active and inactive participants. In a system that has been following level percent of payroll financing, the liabilities for service already rendered by active and inactive participants (liability 3) should be partially covered by the remainder of present assets. If the system continues using level cost financing, the funded portion of liability 3 will increase over time, although it is very rare for a system to have its liability 3 fully funded.

Computed Actuarial Values

Fiscal Year	Aggregate Accrued Liabilities For				Percentage of Accrued Liabilities Covered By Net Real Assets		
	(1)	(2)	(3)	Net Real Assets	(1)	(2)	(3)
	Active and Inactive Participant Contributions	Retirement and Survivor Annuities	Active and Inactive Participants (Employer Financed Portion)				
1986	\$40,584,225	\$212,608,346	\$361,909,545	\$124,419,661	100.0%	39.4%	0.0%
1987	44,020,513	154,453,849	108,589,706	138,927,534	100.0	61.4	0.0
1988	47,271,278	171,513,047	116,523,133	146,534,436	100.0	57.9	0.0
1989	50,923,236	168,946,414	99,532,942	156,238,762	100.0	62.3	0.0
1990	56,354,255	185,952,152	123,809,986	166,984,434	100.0	59.5	0.0
1991	59,623,957	203,184,276	122,719,956	173,989,204	100.0	56.3	0.0
1992	63,598,115	224,698,818	135,461,775	187,627,388	100.0	55.2	0.0
1993	69,139,981	247,358,088	142,328,365	199,679,764	100.0	52.8	0.0
1994	74,318,731	256,978,525	147,832,248	207,837,018	100.0	52.0	0.0
1995	79,012,691	279,270,677	165,402,263	214,104,027	100.0	48.4	0.0

**SUMMARY OF ACCRUED AND UNFUNDED ACCRUED LIABILITIES
(Analysis of Funding)**

In an inflationary economy, the value of the dollar decreases. This environment results in employees' pay and retirement benefits increasing in dollar amounts resulting in unfunded accrued liabilities which increase in dollar amounts, all at a time when the actual substance of these items may be decreasing. Looking at just the dollar amounts of unfunded accrued liabilities can be misleading. The ratio of the unfunded accrued liabilities to active employee payroll provides an index which clarifies understanding. The smaller the ratio of unfunded liabilities to active participant payroll, the stronger the system. Observation of this relative index over a period of years will give an indication of whether the system is becoming financially stronger or weaker.

Fiscal Year	Total Actuarial Liability	Net Assets	Net Assets as a % of Actuarial Liability	Total Unfunded Actuarial Liability	Annual Covered Payroll	Unfunded Actuarial Liability as a % of Annual Covered Payroll
1986	\$615,102,116	\$124,419,661	20.2%	\$490,682,455	\$54,461,000	901.0%
1987	307,064,068	138,927,534	45.2%	168,136,534	59,266,115	283.7%
1988	335,307,458	146,534,436	43.7%	188,773,022	62,366,208	302.7%
1989	319,402,592	156,238,762	48.9%	163,163,830	63,478,721	257.0%
1990	366,116,393	166,984,434	45.6%	199,131,959	64,670,416	307.9%
1991	385,528,189	173,989,204	45.1%	211,538,985	66,294,898	319.1%
1992	423,758,708	187,627,388	44.3%	236,131,320	67,904,000	347.7%
1993	458,826,434	199,679,764	43.5%	259,146,670	69,610,000	372.3%
1994	479,129,504	207,837,018	43.4%	271,292,486	70,997,000	382.1%
1995	523,685,631	214,104,027	40.9%	309,581,604	75,314,000	411.1%

SCHEDULE OF RETIRANTS AND SURVIVORS' ANNUITANTS ADDED TO AND REMOVED FROM ROLLS

Fiscal Year	Annuityants				Survivors				Total
	Beginning	Additions	Deletions	Ending	Beginning	Additions	Deletions	Ending	
1986	315	34	24	325	207	22	18	211	536
1987	325	31	19	337	211	23	11	223	560
1988	337	39	28	348	223	33	14	242	590
1989	348	36	17	367	242	17	17	242	609
1990	367	18	32	353	242	17	14	245	598
1991	353	38	32	359	245	25	12	258	617
1992	359	34	22	371	258	28	18	268	639
1993	371	39	16	394	268	12	7	273	667
1994	394	25	20	399	273	15	14	274	673
1995	399	41	25	415	274	16	17	273	688

SCHEDULE OF ACTIVE MEMBER VALUATION DATA

Valuation Date June 30	Active Members			
	Number	Annual Payroll	Annual Average Pay	% Increase In Average Pay
1986	768	\$54,461,000	\$70,913	11.8%
1987	794	59,266,115	74,642	5.3%
1988	796	62,366,208	78,350	5.0%
1989	821	63,478,721	77,319	(1.3%)
1990	827	64,670,416	78,199	1.1%
1991	848	66,294,898	78,178	0.0%
1992	828	67,904,000	82,010	4.9%
1993	848	69,610,000	82,087	.1%
1994	836	70,997,000	84,925	3.5%
1995	875	75,314,000	86,073	1.4%

RECONCILIATION OF UNFUNDED ACTUARIAL LIABILITY

	<u>FY 95</u>	<u>FY 94</u>
Unfunded actuarial liability at Beginning of FY	\$271,292,486	\$259,146,670
Employer contribution requirement of normal cost plus interest on the unfunded liability	\$ 32,004,884	\$ 30,828,924
Actual employer contribution for the year	<u>11,151,577</u>	<u>10,766,000</u>
Increase in unfunded liability due to employer contributions being less than normal cost plus interest on unfunded liability	\$ 20,853,307	\$ 20,062,924
Increase/(Decrease) in unfunded liability due to investment return lower/(greater) than assumed	237,092	(1,821,209)
Increase/(Decrease) in unfunded liability due to salary increases greater/(less) than assumed	8,198,328	(7,818,990)
Increase in unfunded liability due to retirements during the year	+ 6,275,319	
Increase in unfunded liability due to other sources	<u>2,725,072</u>	<u>1,723,091</u>
Total Actuarial (Gains) Losses	\$ 17,435,811	\$ (7,917,108)
Net increase in unfunded liability for the year	= \$ 38,289,118	\$ 12,145,816
Unfunded actuarial liability at End of FY	<u>\$309,581,604</u>	<u>\$271,292,486</u>

INVESTMENT SECTION

INVESTMENT REPORT

By state law the System's investment function is managed by the Illinois State Board of Investment (ISBI Board). The ISBI Board was created in 1969 to provide a means of centralizing the investment management function for public employee pension funds and retirement systems operating in the state. In addition to the assets of the Judges' Retirement System, the ISBI Board also manages the investment function for the State Employees' and General Assembly Retirement Systems. As of June 30, 1995, total net assets under management valued at market, amounted to \$4.791 billion. Of the total market value of assets under management, \$243.8 million or 5.0% represented assets of the Judges' Retirement System.

Management Approach

The ISBI Board manages the Fund in accordance with the "prudent person rule" as adopted by the Illinois General Assembly in 1982. The ISBI Board has established a long-range investment policy which, in line with the prudent person rule, affirms that the Fund's objective is to provide the greatest possible long-term benefits through maximization of the total return of the Fund, within prudent risk parameters. Further, it is the ISBI Board's philosophy that the assets owned by the participating systems and managed by the ISBI Board are held for the exclusive purpose of providing benefits to the participants and annuitants of the respective retirement systems and their beneficiaries. In line with this philosophy, the ISBI Board from time to time evaluates its asset allocation which is considered by many to be the single most important factor in pension investment management. The three major asset classes are: bonds, equities and cash; with smaller positions being allocated to real estate, venture capital and other alternative investments.

Total Fund Results

The Illinois State Board of Investment Commingled Fund, (ISBI Fund), which consists of the net investment assets of the General Assembly Retirement System, the Judges' Retirement System of Illinois and the State Employees' Retirement System of Illinois totaled nearly \$4.8 billion at market value at the end of its fiscal year, June 30, 1995. This represented an increase in market value of \$486 million. However, the investment appreciation was larger, in that the increase was net of withdrawals by the Systems to pay benefits in the amount of \$112 million.

Led by U.S. stocks, capital markets posted impressive gains during fiscal 1995. U.S. stocks and bonds achieved double digit returns for the period. A good environment for initial public offerings (IPO's) also led to strong returns for many private equity partnerships. International equities, hurt by a struggling Japanese economy and volatile Latin American and Pacific rim markets, had negative returns in the local markets. Because the dollar declined in value against most currencies for the twelve month period, foreign equity returns were slightly positive in U.S. dollars. Real estate, after many years of declining values, showed some stabilization during fiscal 1995.

The ISBI Fund earned a total rate of return for fiscal 1995, net expenses, of 14.0%, well ahead of its long-term objectives of earning 4.5% above the inflation rate and of achieving the 8.0% assumed actuarial interest rate. However, the ISBI Fund's return lagged the return of the policy-weighted benchmark of market indices. During fiscal 1995, U.S. stock market returns were disproportionately driven by technology and financial issues, and the ISBI Fund's more diversified portfolio did not fully participate. In general, the ISBI Fund's portfolio is structured to outperform the broad average during down periods. In strong bull markets such as fiscal 1995, the ISBI Fund expects to achieve strong absolute returns but may modestly lag the index return.

Over longer time periods, the ISBI Fund is comfortably ahead of its investment objectives. The average annual returns for the three and five year periods ended June 30, 1995, were 9.9% and 9.8%, respectively. Over the 13-year period since the adoption of the prudent man legislation, the ISBI Fund has produced a compounded annual rate of return, net of expenses and charges, of 12.4%, its net assets have increased by \$3.7 billion.

Domestic Equities

For the twelve months ended June 30, 1995, U.S. equity markets soared, particularly during the last six months. The S&P 500 Index increased 26.1%, and the BARRA All-U.S. Index, a broader representation of the domestic market, rose 24.9%. Small capitalization stocks, as measured by the Russell 2000 Index, grew at

a slightly smaller rate of 20.1%. Within that context, the ISBI Fund's domestic equity portfolio, which is all managed by external investment firms, earned a return of 21.5%. For fiscal 1995, the ISBI Fund's tilt towards "value" investment strategies, versus "growth" strategies, caused it to lag the market indices. The biggest winners for the period were technology and financial issues, and while the ISBI Fund had exposure to these sectors, it was not to the same degree as within the market benchmarks.

The ISBI Fund's domestic stock portfolio has outperformed the S&P 500 Index for both the three and five year periods ended June 30, 1995.

The composite average annual rates of return for the domestic equity portfolio:

	<u>1 Year</u>	<u>3 Years</u>	<u>5 Years</u>
ISBI	21.5%	13.4%	13.1%
S&P 500	26.1	13.2	12.1

Global/International Equities

Unlike the U.S. market, overseas equity markets experienced weak and in many cases negative returns during fiscal 1995. Because of a weakening dollar, aggregate returns were modestly positive when converted into U.S. dollar terms. Markets were particularly volatile in Japan and in emerging markets in the Pacific Rim and Latin America, which combined with lackluster returns in Europe resulted in a 2.0% return for the Morgan Stanley Europe Australia Far East Index ("MSCI EAFE"). The Morgan Stanley World Index ("MSCI World"), which includes the U.S. market, increased 11.2%.

All foreign security accounts are managed by external investment firms. "Global" managers have the discretion to invest in both domestic as well as foreign securities, while "international" managers are limited to non-U.S. securities; thereby assuring a certain amount of diversification. For the fiscal year the ISBI Fund's global managers underperformed the MSCI World index, earning 8.8%. The ISBI Fund's international portfolio outperformed its benchmark, increasing 4.5%, compared to 2.0% for the EAFE Index.

Fixed Income

During the first six months of fiscal 1995, U.S. fixed income markets were negatively impacted by inflation fears and rising interest rates. However, during the second half of the year, these fears abated and the markets more than recovered. The Lehman Aggregate Bond Index earned 12.6% for the 12-month period, while high yield bonds, as represented by the Merrill Lynch High Yield Index, earned 14.9% for the fiscal year.

Substantially all fixed income assets are managed internally, except approximately \$230 million allocated to external high yield bond managers. The internal account modestly underperformed the Lehman Aggregate Bond index, with a return of 12.1%. Slightly lower return from the external high yield managers resulted in a total fixed income return of 11.9%.

Comparative average annual rates of return for the total fixed income portfolio versus the market index benchmark:

	<u>1 Year</u>	<u>3 Years</u>	<u>5 Years</u>
ISBI	11.9%	9.6%	11.3%
Shearson Lehman Aggregate	12.6	7.5	9.4

Real Estate

All of the ISBI Fund's investments in real estate are passive and are represented by interests in limited partnerships, trusts, and other forms of pooled investments.

INVESTMENT SECTION

Real estate values stabilized during fiscal 1995, and investments owned by the ISBI Fund's portfolio earned an income return of 7.2%. However, isolated write-offs led to an only modestly positive total return for real estate investments of 0.8%. The ISBI Board believes that the portfolio is now well positioned for steady performance going forward.

Average annual rates of return for the combined real estate portfolio compared to the market benchmark for unleveraged institutional grade property returns:

	<u>1 Year</u>	<u>3 Years</u>	<u>5 Years</u>
ISBI	0.8%	(4.9)%	(5.8)%
NCRIEF	7.1	1.6	(0.3)

Nonmarketable Equity Interests

The nonmarketable equity securities portfolio consists of passive interests in limited partnerships and other commingled vehicles that invest in venture capital, management buyouts and other private placement activities. The portfolio's largest investment is with the Kohlberg Kravis Roberts (KKR) leveraged buyout limited partnership, which accounts for just over 80% of this category. Fiscal 1995 was a good year for this category. A strong initial public offering (IPO) market allowed a number of portfolio companies to gain access to the auction markets, thereby producing liquidity and/or actual cash returns to the ISBI Fund. In addition, a number of publicly traded companies in the KKR portfolio, such as Duracell and Safeway, posted strong gains. Overall, the category earned 21.1% for the fiscal year.

	<u>1 Year</u>	<u>3 Years</u>	<u>5 Years</u>
ISBI	21.1%	12.6%	13.4%

Management Expenses

Total operating expenses, primarily fees to external managers, for the fiscal year were \$13,859,829, compared to \$12,167,419 for the previous fiscal year. The expense ratio (expenses divided by average net assets under management) was .31% in fiscal 1995, compared to .28% in fiscal 1994.

Additional Information

For additional information regarding the System's investment function, please refer to the Annual Report of the Illinois State Board of Investment, June 30, 1995. A copy of the report can be obtained from the ISBI Board at 180 North LaSalle Street, Suite 2015, Chicago, Illinois 60601.

INVESTMENT PORTFOLIO SUMMARY

	June 30, 1995			
	Cost	Percentage	Market Value	Percentage
Fixed Income ¹	\$ 1,631,919,678	39.4%	\$ 1,706,080,032	35.6%
Equities	1,393,118,587	33.6	1,839,365,276	38.4
Foreign Equities	382,488,822	9.2	434,791,884	9.1
Real Estate	254,994,362	6.2	249,380,026	5.2
Non-Marketable ²	141,814,677	3.4	223,541,441	4.7
Cash equivalents ³	337,390,954	8.2	338,111,358	7.0
	<u>\$ 4,141,727,080</u>	<u>100.0%</u>	<u>\$ 4,791,270,017</u>	<u>100.0%</u>
	June 30, 1994			
	Cost	Percentage	Market Value	Percentage
Fixed Income ¹	\$ 1,574,241,438	39.9%	\$ 1,589,684,684	36.9%
Equities	1,343,330,244	34.0	1,612,915,598	37.5
Foreign Equities	302,255,913	7.7	359,170,019	8.4
Real Estate	320,662,506	8.2	281,508,859	6.5
Non-Marketable ²	130,961,226	3.3	190,016,101	4.4
Cash equivalents ³	273,796,167	6.9	272,059,511	6.3
	<u>\$ 3,945,247,494</u>	<u>100.0%</u>	<u>\$ 4,305,354,772</u>	<u>100.0%</u>

¹Maturities of one year or longer, including convertible bonds.
²Interests in limited partnerships and other entities which have limited liquidity.
³Cash Equivalents includes other assets, less liabilities.

ANALYSIS OF INVESTMENT PERFORMANCE

	1995	1994	1993	1992	1991
Total Return* - Past 3 years		9.9%			
Total Return* - Past 5 years			9.8%		
Total Return* - year by year	14.0%	4.0%	12.1%	11.6%	7.0%
Actuarial Assumed Rate of Return			8.0%		
Average Net Income Yield*	4.7%	4.5%	4.7%	5.4%	5.2%
Comparative rates of return on fixed income securities					
Total fixed income - ISBI	11.9%	1.6%	15.6%	17.1%	10.5%
Comparison index:					
Shearson Lehman Aggregate	12.6%	(1.3%)	11.8%	14.1%	10.7%
Comparative rates of return on equities					
Domestic equities - ISBI	21.5%	5.5%	13.7%	15.2%	9.9%
Comparison index:					
S&P 500	26.1%	1.3%	13.6%	13.5%	7.4%

*Total return is the combined effect of income earned and market appreciation (depreciation). Average net income yield is the income earned for the year divided by the average market value of assets employed.

ADDITIONAL INVESTMENT INFORMATION

Gross investment income for FY 1995 of \$11,490,719 less the Investment Board's administrative expenses of \$705,000 resulted in net investment income of \$10,785,719. This amount, when combined with the net realized gain on sale of investments of \$4,927,137, provided net revenue from investments of \$15,712,856. Net cash transfers from the Illinois State Board of Investment were \$9,000,000 during FY 1995. The balance of investments at cost increased by \$6,712,856 from June 30, 1994 thru June 30, 1995. The following table shows a comparison of investment operations for FY 1995 and FY 1994.

	1995	1994	Increase/(Decrease)	
			Amount	Percentage
Balance at beginning				
of year, at cost	\$201,873,106	\$ 193,615,328	\$ 8,257,778	4.3%
Cash transferred from ISBI (net)	(9,000,000)	(9,000,000)	-	-
Investment income:				
Commingled Fund income	\$ 11,490,719	\$ 10,683,894	\$ 806,825	7.6%
Less Expenses	(705,000)	(630,135)	74,865	11.9%
Net investment income	<u>\$ 10,785,719</u>	<u>\$ 10,053,759</u>	<u>\$ 731,960</u>	<u>7.3%</u>
Distributed Net Realized Gain				
on Sale of Investments	\$ 4,927,137	\$ 7,204,019	\$(2,276,882)	(31.6)%
Balance at end				
of year, at cost	<u>\$208,585,962</u>	<u>\$ 201,873,106</u>	<u>\$ 6,712,856</u>	<u>3.3%</u>
Market value	<u>\$243,816,001</u>	<u>\$ 222,424,849</u>	<u>\$21,391,152</u>	<u>9.6%</u>

In addition, interest on the average balance in the System's Trust Fund account for FY 1995 was \$287,673 compared to \$167,107 during FY 1994 primarily due to higher average balances and interest yields during FY 1995.

STATISTICAL SECTION

STATISTICAL SECTION

BALANCE SHEET ASSETS

Fiscal Year Ended June 30	Cash	Receivables	Investments at Cost	Fixed Assets Net of Accumulated Depreciation	Total
1986	\$2,351,774	\$ 45,673	\$ 122,130,095	\$ 1,302	\$124,528,844
1987	2,960,362	50,340	136,121,915	933	139,133,550
1988	935,712	102,135	145,612,106	20,604	146,670,557
1989	656,579	115,778	155,708,987	20,298	156,501,642
1990	3,828,060	173,967	163,122,923	26,585	167,151,535
1991	3,996,379	194,845	169,881,722	28,623	174,101,569
1992	4,122,969	265,758	183,415,396	24,566	187,828,689
1993	3,449,194	2,706,984	193,615,328	26,065	199,797,571
1994	5,967,371	217,006	201,873,106	18,434	208,075,917
1995	5,514,304	178,587	208,585,962	14,298	214,293,151

BALANCE SHEET LIABILITIES AND FUND BALANCE

Fiscal Year Ended June 30	Total Liabilities	Reserve for Participant Contributions	Reserve for Automatic Annuity Increase	Reserve for Future Operations	Total
1986	\$ 109,183	\$ 37,223,582	\$ 6,718,637	\$ 80,477,442	\$ 124,528,844
1987	206,016	40,334,357	6,828,951	91,764,226	139,133,550
1988	136,121	47,271,278	-	99,263,158	146,670,557
1989	262,880	50,923,236	-	105,315,526	156,501,642
1990	167,101	56,354,255	-	110,630,179	167,151,535
1991	112,365	59,623,957	-	114,365,247	174,101,569
1992	201,301	63,598,115	-	124,029,273	187,828,689
1993	117,807	69,139,981	-	130,539,783	199,797,571
1994	238,899	74,318,731	-	133,518,287	208,075,917
1995	189,124	79,012,691	-	135,091,336	214,293,151

REVENUES BY SOURCE

Fiscal Year Ended June 30	Participant Contributions	Employer Contributions			Income From Investments	Total
		State of Illinois	Other Sources	Total		
1986	\$5,983,871	\$ 9,345,100	\$ -	\$ 9,345,100	\$ 15,225,759	\$ 30,554,730
1987	6,248,636	9,832,000	-	9,832,000	14,240,835	30,321,471
1988	6,885,514	9,137,000	-	9,137,000	9,666,884	25,689,398
1989	6,909,017	9,918,700	-	9,918,700	12,245,936	29,073,653
1990	7,142,961	10,657,400	28,620	10,686,020	13,206,382	31,035,363
1991	7,154,549	10,657,400	-	10,657,400	10,784,883	28,596,832
1992	7,371,637	10,052,100	-	10,052,100	19,721,910	37,145,647
1993	9,377,428	11,099,030	-	11,099,030	17,528,393	38,004,851
1994	7,822,346	10,766,000	-	10,766,000	17,424,885	36,013,231
1995	8,942,657	10,806,000	345,577	11,151,577	16,000,529	36,094,763

EXPENSES BY TYPE

<u>Fiscal Year Ended June 30</u>	<u>Benefits</u>	<u>Refunds</u>	<u>Administrative Expenses</u>	<u>Total</u>
1986	\$13,616,195	\$600,279	\$128,558	\$14,345,032
1987	15,376,535	283,090	153,973	15,813,598
1988	17,382,718	551,268	148,510	18,082,496
1989	18,776,253	421,138	171,936	19,369,327
1990	19,827,453	275,233	187,005	20,289,691
1991	21,148,512	226,702	216,848	21,592,062
1992	22,995,915	280,106	231,442	23,507,463
1993	25,241,058	408,113	303,304	25,952,475
1994	27,234,879	332,930	288,168	27,855,977
1995	29,177,626	347,711	302,417	29,827,754

BENEFIT EXPENSES BY TYPE

<u>Fiscal Year Ended June 30</u>	<u>Retirement Annuities</u>	<u>Survivors' Annuities</u>	<u>Total</u>
1986	\$ 11,214,816	\$ 2,401,379	\$ 13,616,195
1987	12,557,636	2,818,899	15,376,535
1988	14,193,135	3,189,583	17,382,718
1989	15,194,821	3,581,432	18,776,253
1990	16,043,479	3,783,974	19,827,453
1991	16,541,569	4,606,943	21,148,512
1992	17,869,115	5,126,800	22,995,915
1993	19,613,167	5,627,891	25,241,058
1994	21,206,102	6,028,777	27,234,879
1995	22,701,599	6,476,027	29,177,626

NUMBER OF RECURRING BENEFIT PAYMENTS

at June 30	Retirement Annuities	Survivors' Annuities	Total
1986	325	211	536
1987	337	223	560
1988	348	242	590
1989	367	242	609
1990	353	245	598
1991	359	258	617
1992	371	268	639
1993	394	273	667
1994	399	274	673
1995	415	273	688

TERMINATION REFUNDS

Fiscal Year Ended June 30	Number	Amount
1986	6	\$352,897
1987	1	14,551
1988	10	411,577
1989	4	115,097
1990	5	242,847
1991	3	137,631
1992	3	76,885
1993	5	238,566
1994	2	58,106
1995	4	119,964

NUMBER ON ACTIVE PAYROLLS

at June 30	Supreme Court Justices	Appellate Court Justices	Circuit Court Judges	Retired Judges Recalled	Admin. Office of Courts	Total
1986	7	27	720	14	-	768
1987	7	31	741	15	-	794
1988	7	32	744	13	-	796
1989	7	37	767	18	-	829
1990	7	34	780	23	-	844
1991	8	36	797	27	-	868
1992	7	34	781	24	-	846
1993	7	36	803	20	-	866
1994	7	36	794	19	-	856
1995	7	41	825	15	1	889

ACTIVE RETIREES BY STATE



RETIREMENT ANNUITANTS STATISTICS AND AVERAGE MONTHLY BENEFITS

Fiscal Year Ended June 30	At Retirement			Average Current Age	Average Current Monthly Benefit
	Average Age	Average Length of Service *			
1986	65.0	17.9		71.8	\$2,987
1987	64.9	18.2		71.9	3,228
1988	64.9	18.0		72.0	3,416
1989	65.0	17.8		72.1	3,617
1990	64.7	17.5		72.4	3,751
1991	64.7	17.5		72.4	3,909
1992	64.7	16.6		72.7	4,076
1993	64.9	16.9		73.0	4,298
1994	64.8	16.9		73.4	4,468
1995	65.0	16.9		73.4	4,736

* in years

Annuitants by Benefit Range (Monthly) at June 30, 1995				
Benefit Range	Total	Cumulative Total	% of Total	Cumulative % of Total
\$ 1-500	7	7	1.7	1.7
501-1000	11	18	2.7	4.4
1001-1500	11	29	2.7	7.1
1501-2000	14	43	3.4	10.5
2001-2500	20	63	4.8	15.3
2501-3000	23	86	5.5	20.8
3001-3500	21	107	5.1	25.9
3501-4000	24	131	5.8	31.7
4001-4500	24	155	5.8	37.5
4501-5000	40	195	9.6	47.1
5001-5500	44	239	10.6	57.7
5501-6000	46	285	11.1	68.8
6001-6500	57	342	13.6	82.4
6501-7000	46	388	11.1	93.5
7001-7500	23	411	5.5	99.0
7501-8000	2	413	0.5	99.5
8001-8500	2	415	0.5	100.0

Survivors by Benefit Range (Monthly) at June 30, 1995				
Benefit Range	Total	Cumulative Total	% of Total	Cumulative % of Total
\$ 1-500	52	52	19.0	19.0
501-1000	24	76	8.8	27.8
1001-1500	40	116	14.7	42.5
1501-2000	24	140	8.8	51.3
2001-2500	35	175	12.8	64.1
2501-3000	25	200	9.2	73.3
3001-3500	28	228	10.3	83.6
3501-4000	22	250	8.1	91.7
4001-4500	12	262	4.4	96.1
4501-5000	8	270	2.9	99.0
5001-5500	3	273	1.0	100.0

NUMBER OF PARTICIPANTS

At June 30	Active	Inactive	Total
1986	768	11	779
1987	794	15	809
1988	796	15	811
1989	821	22	843
1990	827	22	849
1991	848	29	877
1992	828	41	869
1993	848	42	890
1994	836	41	877
1995	875	37	912

PLAN SUMMARY AND LEGISLATIVE SECTION

SUMMARY OF RETIREMENT SYSTEM PLAN

(As of June 30, 1995)

1. PURPOSE

The purpose of the System is to establish an efficient method of permitting retirement, without hardship or prejudice, of judges who are aged or otherwise incapacitated, by enabling them to accumulate reserves for themselves and their dependents for old age, disability, death and termination of employment.

2. ADMINISTRATION

Responsibility for the operation of the System and the direction of its policies is vested in a Board of Trustees consisting of five members. The administration of the detailed affairs of the System is the responsibility of the Executive Secretary who is appointed by the Board of Trustees. Administrative policies and procedures are designed to ensure an accurate accounting of funds of the System and prompt payment of claims for benefits within the applicable statute.

3. EMPLOYEE MEMBERSHIP

All persons elected or appointed as a judge or associate judge of a Court become members of the System unless they file an election not to participate within 30 days of the date they are notified of this option.

4. PARTICIPANT CONTRIBUTIONS

Participants are required to contribute a percentage of salary as their share of meeting the various benefits at the rates shown below:

Retirement Annuity	7.5%
Automatic Annual Increase	1.0%
Survivors' Annuity	<u>2.5%</u>
	<u>11.0%</u>

A judge who elects not to participate in the survivors' annuity benefit is not required to make contributions for the survivors' annuity benefit in which case the total participant contribution rate is 8 1/2% of salary. Contributions for survivors' annuity are not required to qualify an eligible child for a child's annuity.

A participant who is qualified to receive the maximum rate of annuity may elect to discontinue contributions and have benefits "frozen" based upon the applicable salary in effect immediately prior to the effective date of such election. The election, once made, is irrevocable.

5. RETIREMENT ANNUITY

A. Qualification of Participant

Upon termination of service, a judge is eligible for a retirement annuity at:

- (1) age 60 with at least 10 years of credit
- (2) age 62 with at least 6 years of credit
- (3) age 55 with at least 28 years of credit
- (4) age 55 with at least 10 years of credit with the annuity reduced 1/2 of 1% for each month under age 60

B. Amount of Annuity

The retirement annuity is determined according to the following formula based upon the applicable salary:

- 3.5% for each of the first 10 years of credit
- 5.0% for each year of credit above 10 years

The maximum annuity is 85% of final salary on the last day of employment as a judge or for any judge terminating service after July 14, 1995, the highest salary received as a judge for at least 4 consecutive years, whichever is greater, after 20 years of service.

C. Annual Increases in Retirement Annuity

Post retirement increases of 3% of the current amount of annuity are granted to participants effective in January of the year next following the first anniversary of retirement and in January of each year thereafter.

D. Suspension of Retirement Annuity

The retirement annuity to any judge shall be suspended

1. When the annuitant is employed for compensation by the State of Illinois or by any county in Illinois as a judge, or
2. After 75 working days in any calendar year in which the annuitant is employed for compensation by the State of Illinois in any position other than a judge.

If the provisions of the Retirement Systems' Reciprocal Act are elected at retirement, any employment which would result in the suspension of benefits under any of the retirement systems being considered would also cause the annuity payment by the Judges' Retirement System to be suspended.

6. SURVIVORS' ANNUITY

A. Qualification of Survivor

If death occurs while in service as a judge, the judge must have established 1 1/2 years of credit. If death occurs after termination of service and prior to receipt of retirement annuity, the participant must have established at least 10 years of credit.

An eligible spouse, who has been married to the participant or annuitant for a continuous period of at least one year immediately preceding the date of death, qualifies at age 50 or at any age if there is in the care of the spouse any unmarried children of the member (1) under age 18 or (2) over age 18 if mentally or physically disabled or (3) under age 22 and a full-time student. Eligible surviving children would be entitled to benefits even though the participant did not contribute for the survivors' annuity benefit.

B. Amount of Payment

If the participant's death occurs while in service, and assuming all payments have been made for full survivors' annuity credit, the surviving spouse would be eligible to 7 1/2% of salary or 66 2/3% of earned retirement annuity, whichever is greater. Eligible children of the participant would receive 5% of salary for each child with a maximum for all children of 20% of salary or 66 2/3% of earned retirement annuity, whichever is greater, regardless of whether full credit had been established for the survivors' annuity benefit.

If the participant's death occurs after termination of service or retirement, and assuming all payments have been made for full survivors' annuity credit, the surviving spouse would be eligible to 66 2/3% of earned retirement annuity. Eligible children would receive a survivors' annuity equal to the benefit of surviving children of a participant in service.

The benefit payment amount to a surviving spouse would be a prorated share of the full benefit amount noted above if the participant married or remarried after becoming a participant and elected to contribute for the survivors' annuity benefit prospectively from the date of marriage or remarriage.

C. Annual Increases in Survivors' Annuity

Increases of 3% of the current amount of annuity are granted to survivors in each January occurring on or after the commencement of the annuity if the deceased participant died while receiving a retirement annuity. In the event of an active participant's death, increases of 3% of the current amount of annuity are granted to survivors effective in January of the year next following the first anniversary of the commencement of the annuity and in January of each year thereafter.

D. Duration of Payment

When all children, except for disabled children, are ineligible because of death, marriage or attainment of age 18 or age 22 in the case of a full-time student, the spouse's benefit is suspended if the spouse is under age 50 until attainment of such age. A surviving spouse who remarries prior to age 50 would be disqualified for any future benefit payments.

7. DEATH BENEFITS

The following lump sum death benefits are considered only if there are no eligible survivors' annuity beneficiaries surviving the deceased participant.

A. Before Retirement

If the participant's death occurs before retirement, a refund of total contributions in the participant's account.

B. After Retirement

If the participant's death occurs after retirement, a refund of the excess of contributions over annuity payments, if any.

C. Death of Survivor Annuitant

Upon death of the survivor annuitant with no further survivors' annuity payable, a refund of excess contributions over total retirement and survivors' annuity payments, if any.

8. DISABILITY BENEFIT

A. Permanent Total Disability

A participant who becomes totally and permanently disabled while serving as a judge with at least 10 years of credit is eligible for an unreduced retirement annuity regardless of age. If disability is service-connected, the annuity is subject to reduction by amounts received by a participant under the Workers' Compensation Act and the Workers' Occupational Diseases Act.

B. Temporary Total Disability

A participant with at least 2 years of service as a judge who becomes totally disabled and unable to perform the duties as a judge is entitled to a temporary disability benefit equal to 50% of salary payable during disability but not beyond the end of the term of office.

9. REFUND OF CONTRIBUTIONS

A participant who terminates service as a judge may obtain a refund of total contributions made to the System, without interest, provided the participant is not immediately eligible to receive a retirement annuity. By accepting a refund, a participant forfeits all accrued rights and benefits in the System for his or herself and beneficiaries.

A participant who becomes unmarried, either before or after retirement, is entitled to a refund of contributions made for the survivors' annuity benefit.

LEGISLATIVE AMENDMENTS

Legislative amendments with an effective date during fiscal year 1995 having an impact on the System were:

SENATE BILL 533 (P.A. 88-0593)

There were several substantive changes to the law governing the operation of the System, as well as the State Finance Act, which were included in this bill. Among the most significant changes were the following:

1. Modifies the State Pensions Fund language to authorize the General Assembly to annually appropriate a total amount equal to the balance in the State Pensions Fund at the close of business on June 30 of the preceding fiscal year, less \$5,000,000, as part of the required state contributions to the five state sponsored retirement systems beginning in fiscal year 1996. The amount of the appropriation to each of the five state sponsored retirement systems shall constitute a portion of the total appropriation for that fiscal year which is the same as that retirement system's portion of the total actuarial reserve deficiency of the systems, as most recently determined by the Bureau of the Budget.
2. Provides that a funding ratio (the ratio of a retirement system's total assets to its total actuarial liabilities) of 90% is an appropriate goal for state-funded retirement systems in Illinois. Also provides that every 5 years, beginning in 1999, the Illinois Economic and Fiscal Commission, in conjunction with the affected retirement systems and the Bureau of the Budget, shall consider and determine whether the 90% funding ratio continues to represent an appropriate goal for state-funded retirement systems in Illinois, and it shall report its findings and recommendations to the Governor and the General Assembly.
3. Establishes a new funding policy under which, starting with fiscal year 1996, the employer contributions made by the State of Illinois shall be increased incrementally over a 15 year period so that by fiscal year 2011, the minimum state employer contribution shall be an amount that is sufficient to bring the total assets of the System up to 90% of the total actuarial liabilities of the System over 35 years as a level percent of payroll as determined under the projected unit credit actuarial cost method.
4. Requires the System's Board certify to the Governor the amount of the required state contribution for the next fiscal year on or before November 15 of each year. Also requires that the certification include a copy of the actuarial recommendations upon which it is based.
5. Beginning in fiscal year 1996, provides for a continuing appropriation authority whereby the amount, by which the total available amount of all available appropriations to the System for the payment of state contributions is less than the total amount of required state contributions, is appropriated from the General Revenue Fund to the System on a continuing basis.

SENATE BILL 424 (P.A. 89-0113)

This bill reestablished the Pension Laws Commission as a legislative service support agency. The pension Laws Commission shall consist of sixteen members of which eight shall be members of the General Assembly - two members shall be appointed by the President of the Senate; two shall be appointed by the Minority Leader of the Senate; two shall be appointed by the Speaker of the House of Representatives and two shall be appointed by the Minority Leader of the House of Representatives; and eight public members with knowledge of privately funded and operated pension plans.

NEW LEGISLATION

Legislative amendments with an effective date subsequent to June 30, 1995, affecting the operation of the System were:

SENATE BILL 114 (P.A. 89-0136)

There were several substantive changes to the Pension Code, as well as the State Finance Act, which were included in this bill. The provisions of the bill which affect the operations of the System are as follows:

1. Defines final average salary for participants who terminate service on or after the effective date of this legislation as the salary on the last day of employment as a judge, or the highest salary received by the participant for employment as a judge in a position held by the participant for at least four consecutive years, whichever is greater.
2. Allows a participant to rescind his or her election to discontinue contributions by (1) filing with the System's Board prior to July 1, 1996 a letter cancelling the election to discontinue contributions and (2) paying to the System an amount equal to the total of the discontinued contributions plus interest thereon at 5% per annum.